## Message Text

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MILITARY ADDRESSEES ALSO FOR POLADS

BELGRADE FOR USDEL CSCE

EO 11652: GDS

USCINCEUR

TAGS: CSCE, NATO, PARM, FR

SUBJ: FURTHER COMMENT ON FRENCH POSITION RE CSCE

CONSULTATIONS IN NATO

1. SUMMARY: QUAI EUROPEAN AFFAIRS DIRECTOR ANDREANI ASCRIBED FRENCH RELUCTANCE TO CONCERT IN NATO ON PREPARATIONS FOR BELGRADE TO THE FACT THAT REVIEW CONFERENCE WILL BE "AN EXCHANGE OF VIEWS; NOT A NEGOTIATION" AND TO DIFFICULTIES IN COMPLETING PREPARATIONS AMONG THE NINE. IN SEPARATE CONVERSATION QUAI POLITICAL DIRECTOR DE LABOULAYE TOLD THE AMBASSADOR THAT PRIME MINISTER BARRE WANTS THE DISCUSSION TO GO FURTHER WITHIN THE NINE BEFORE BEING TAKEN UP BY THE FIFTEEN. END SUMMARY.

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2. DURING JULY 19 CALL ON ANDREANI BY ACTING POLITICAL COUSELOR AND POLITICO-MILITARY OFFICER, FORMER POINTED OUT THAT THROUGHOUT CSCE NEGOTIATIONS LEADING TO HELSINKI, CONCERTATION (FIRST AMONG THE NINE, THEN AMONG THE FIFTEEN) HAD BEEN MOST EFFICACIOUS. ANDREANI AGREED BUT SAID THAT THE SITUATION HAD CHANGED IN THAT

THE BELGRADE REVIEW CONFERENCE WILL NOT BE A NEGOTIATION BUT RATHER AN EXCHANGE OF VIEWS ON IMPLEMENTATION OF THE HELSINKI FINAL ACT. THUS THERE WILL BE DIFFERING VIEWS AMONG THE WESTERN NATIONS. IT WILL NOT BE NECESSARY TO BRIDGE THESE INTO A SINGLE NEGOTIATING POSITION. POL COUNSELOR RESPONDED THAT EVEN SO THE SAME PROCEDURE WOULD HAVE MERIT.

- 3. ANDREANI CONTINUED THAT AMONG THE NINE, EACH COUNTRY HAS DIFFERENT "EXPECTATIONS" RE BELGRADE. THUS THE NINE HAVE NOT YET FINISHED THEIR WORK AND NEED MORE TIME. ONCE THE NINE ARE IN GREATER HARMONY, PERHAPS THIS CAN BE DISCUSSED AT NATO AND "THINGS MIGHT ARRANGE THEMSELVES."
- 4. IN DISCUSSION THE SAME DAY WITH THE AMBASSADOR, QUAI POLITICAL AFFAIRS DIRECTOR LABOULAYE SAID THAT PM BARRE WANTS THE DISCUSSION TO GO FURTHER WITHIN THE NINE BEFORE IT IS TAKEN UP BY THE NATO FIFTEEN, EXCEPT ON CONFIDENCE BUILDING MEASURES. THE FRENCH THINK THE NINE SHOULD DISCUSS HUMAN RIGHTS IN AUGUST AND EARLY SEPTEMBER, AND THAT THEN THE FIFTEEN SHOULD DO SO. IT IS A DANGEROUS SUBJECT FOR CONSIDERATION BY THE FIFTEEN, HE ASSERTED, BECAUSE OF NATO'S MILITARY CHARACTER (SIC). THE FRENCH ALSO WILL BE READY FOR BILATERAL DISCUSSIONS WITH THEUS IN SEPTEMBER. CONFIDENTIAL

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5. THE AMBASSADOR COMMENTED THAT THE US WELCOMES DIVERSITY IN DISCUSSION OF HUMAN RIGHTS AND RECOGNIZES THAT THERE WILL BE DIFFERENCES AMONG BOTH THE NINE AND THE FIFTEEN. US PUBLIC OPINION WILL INSIST THAT THERE BE BOARD DISCUSSION OF HUMAN RIGHTS. LABOULAYE SAID FRENCH OPINION WOULD DEMAND DISCUSSION, TOO, BUT THE FRENCH GOVERNMENT WANTS TO AVOID "INCIDENTS".

6. COMMENT: WE HAVE YET TO HEAR A CONVINCING FRENCH RATIONALE FOR THEIR DEPARTURE FROM PREVIOUS PROCEDURES FOR CSCE WORK IN NATO. HARTMAN

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NNN

Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009

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